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Legislative Fiscal Bureau

One East Main, Suite 301 • Madison, WI 53703 • (608) 266-3847 • Fax: (608) 267-6873 Email: fiscal.bureau@legis.wisconsin.gov • Website: http://legis.wisconsin.gov/lfb

May 29, 2013

Joint Committee on Finance

Paper #507

Revenue Limit Adjustment for Uncounted Open Enrollment Pupils (DPI -- General School Aids and Revenue Limits)

CURRENT LAW

Under the full-time open enrollment program, a pupil may attend a public school outside his or her school district of residence, provided the pupil's parent complies with certain application dates and procedures and the applicable acceptance criteria are met. The period of time during which any parent can apply under the regular application procedure for the program is an approximately three-month period from February to April. Under 2011 Act 114, an alternative procedure was created under which the parent of a pupil could apply to open enroll at any point in the school year, if the pupil meets certain criteria. These criteria include if the pupil has moved into the state, if the place of residence of the pupil's parent and of the pupil has changed as a result of military orders or a court order, and if the pupil has been the victim of a violent criminal offense or of repeated bullying or harassment.

The resident district counts a pupil transferring to another district under open enrollment in its pupil membership for revenue limits and general aids. A specified amount of state aid is then transferred from the resident district to the nonresident district for each open enrollment pupil. The per pupil transfer amount is equal to the statewide average per pupil school district costs for regular instruction, co-curricular activities, instructional support services, and pupil support services for the prior school year. The 2012-13 per pupil transfer amount is \$6,335. A district's general aid is increased or decreased by an amount equal to the per pupil transfer amount multiplied by the district's net gain or loss of pupils under open enrollment.

State aid adjustments are not considered in determining a district's revenue limit. In other words, the positive aid transfer that a district with a net gain of pupils under open enrollment receives is outside of its revenue limit. A district with a net loss of pupils cannot increase its property tax levy to cover the negative aid transfer.

Act 114 created a revenue limit adjustment related to certain pupils who open enroll

under the alternative procedure. This adjustment is equal to the amount of any aid transfer in the previous year for an open enrollment pupil who was not included in the district's revenue limit enrollment count on the third Friday of September in the previous school year.

GOVERNOR

No provision.

DISCUSSION POINTS

- 1. If a pupil begins attending a nonresident district under open enrollment through the alternative procedure after the third Friday in September, that pupil would not be included in the resident district's enrollment count for revenue limits in that year, but the district would still be subject to an aid adjustment related to that pupil in that year. The revenue limit adjustment for uncounted open enrollment pupils is designed to provide districts a way to recoup an amount of revenue limit authority equal to that aid adjustment in the subsequent year.
- 2. This adjustment first affected the revenue limit calculation in 2012-13, with 50 districts receiving adjustments totaling \$318,800.
- 3. As enacted under Act 114, this adjustment is recurring. This means that the adjustment amount would permanently remain in the resident district's base in future years, even as the pupil would begin to be included in the district's September enrollment counts, if he or she continues to open enroll. Thus, a permanent adjustment is being given to address a one-time issue.
- 4. The Committee could choose to modify the bill to make this adjustment nonrecurring, beginning with the calculation of revenue limits in 2012-13. This would not affect an eligible district's 2012-13 revenue limit amount, but it would specify that the 2012-13 adjustment amount would not be included in the district's base for the 2013-14 calculation. Under this alternative, districts would be eligible for the adjustment every year, but the adjustment would be temporary rather than permanent.

ALTERNATIVES

- 1. Specify that the revenue limit adjustment for uncounted open enrollment pupils be nonrecurring, including adjustments received by school districts in 2012-13.
 - 2. Take no action.

Prepared by: Russ Kava

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Date (time) needed

LRB b 0321/1

LFB BUDGET AMENDMENT [ONLY FOR LFB]

See form AMENDMENTS — COMPONENTS & ITEMS.

LFB AMENDMENT TO 2013 ASSEMBLY BILL 40

>>FOR JT. FIN. SUB. — NOT FOR INTRODUCTION<<

At the locations indicated, amend the bill as follows:

Page 859 line 12: after that like most.
in = 8 CB /
1 SEC. 1893W. RN. 121,91 (4)(p): 121,91 (4)(p)1.
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SEC 1893 x. CR. 121.91 (4)(p)2.
Page 859 line 12: after that line insert: N SEC. 1893 W. RN. 121.91 (4)(p): 121.91 (4)(p). SEC. 1893 K. CR. 121.91 (4)(p) 2. By 121.91 (4)(p) 2. Any additional revenue.
121,91 (4)(p) 2. Any additional revenue
received by a school district under this paragraph
shall not be included in the base for determining
the school district's limit under sub. (2m)
for the following school year.
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State of Misconsin 2013 - 2014 LEGISLATURE



LFB:.....Kava – Revenue limit adjustment for uncounted open enrollment pupils

FOR 2013-2015 BUDGET — NOT READY FOR INTRODUCTION ASSEMBLY AMENDMENT,

TO ASSEMBLY BILL 40

1	At the locations indicated, amend the bill as follows:
2	1. Page 859, line 12: after that line insert:
3	"Section 1893w. 121.91 (4) (p) of the statutes is renumbered 121.91 (4) (p) 1.
4	SECTION 1893x. 121.91 (4) (p) 2. of the statutes is created to read:
5	121.91 (4) (p) 2. Any additional revenue received by a school district under this
6	paragraph shall not be included in the base for determining the school district's limit
(7)	under sub. (2m) for the following school year.

2. Page 1065, line 24: after that line insert:

 $\mathbf{2}$

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"(6c) Revenue unit adjustment. The treatment of section 121.91 (4) (p) 2. of the statutes first applies to a revenue limit adjustment received by a school district for the 2012–13 school year.".

(END)



Section #. 121.91 (7) of the statutes is amended to read:

121.91 (7) Except as provided in sub. (4) (f) 2., (o), and (q) and (8), if an excess revenue is approved under sub. (3) for a recurring purpose or allowed under sub. (4), the excess revenue shall be included in the base for determining the limit for the next school year for purposes of this section. If an excess revenue is approved under sub. (3) for a nonrecurring purpose, the excess revenue shall not be included in the base for determining the limit for the next school year for purposes of this section.

History: 1993 a. 16; 1995 a. 27 ss. 4108m to 4114, 9145 (1); 1997 a. 27, 113, 164, 237, 286; 1999 a. 9, 17, 19, 32, 182; 2001 a. 16; 2005 a. 25, 219; 2007 a. 1, 20; 2009 a. 28; 2011 a. 32, 75, 114.

(end ins 1-7)



State of Misconsin 2013 - 2014 LEGISLATURE



LFB:.....Kava – Revenue limit adjustment for uncounted open enrollment pupils

FOR 2013-2015 BUDGET -- NOT READY FOR INTRODUCTION ASSEMBLY AMENDMENT,

TO ASSEMBLY BILL 40

1	At the locations indicated, amend the bill as follows:
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5	121.91 (4) (p) 2. Any additional revenue received by a school district under this
6	paragraph shall not be included in the base for determining the school district's limit
7	under sub. (2m) for the following school year.
8	SECTION 1893y. 121.91 (7) of the statutes is amended to read:
9)	121.91 (7) Except as provided in sub. (4) (f) 2., (o), and (q) to (p), and (8), if an
10	excess revenue is approved under sub. (3) for a recurring purpose or allowed under

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for the next school year for purposes of this section. If an excess revenue is approved under sub. (3) for a nonrecurring purpose, the excess revenue shall not be included in the base for determining the limit for the next school year for purposes of this

4 section.".

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2. Page 1065, line 24: after that line insert:

"(6c) REVENUE UNITADJUSTMENT. The treatment of section 121.91 (4) (p) 2. of the statutes first applies to a revenue limit adjustment received by a school district for the 2012–13 school year.".

(END)



State of Misconsin 2013 - 2014 LEGISLATURE



LFB:.....Kava – Revenue limit adjustment for uncounted open enrollment pupils

FOR 2013-2015 BUDGET -- NOT READY FOR INTRODUCTION ASSEMBLY AMENDMENT, TO ASSEMBLY BILL 40

2	1. Page 859, line 12: after that line insert:
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11	the excess revenue shall be included in the base for determining the limit for the next

At the locations indicated, amend the bill as follows:

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1	school year fo	or purposes	of this section.	If an excess	revenue is	approved	under	sub

- (3) for a nonrecurring purpose, the excess revenue shall not be included in the base
 for determining the limit for the next school year for purposes of this section.".
 - 2. Page 1065, line 24: after that line insert:
 - "(6c) Revenue limit adjustment of section 121.91 (4) (p) 2. of the statutes first applies to a revenue limit adjustment received by a school district for the 2012–13 school year.".

(END)